

Submission Date:

2/14/08

Priority: 1 of 5



Ted Stevens

United States Senator for Alaska

Please Note:

- Fill out one request form for each request
- This form (and any attachments) can be returned via:

Fax - (202) 224-2354

Mail - The Honorable Ted Stevens
United States Senate
522 Hart Senate Office Bldg.
Washington, D.C. 20510

- Requests are due by February 15, 2008.

FISCAL YEAR 2009 PROJECT REQUEST FORM

Project Name: Craig Cannery Property Project

Project Location: Craig, Alaska - Prince of Wales Island

Project Description (please attach additional pages as required):

The 108th Congress approved PL 108-325, authorizing the appropriation of funds for the Craig Recreation Land Purchase Act. Subsequent to the authorization, the Congress considered two appropriations for the project, one for \$500,000, and a second for \$750,000. Neither appropriation was approved as Congress operated the FY 2007 fiscal year on continuing resolutions. The following year (FY 2008) Congress did appropriate \$500,000 under the authorization. However the \$750,000 appropriation was not approved in the current fiscal year budget, and is still needed to complete the project.

Related Appropriations Bill:

Amount of federal funding requested for FY09: \$750,000

Total funding to complete this project: \$1,750,000

Number of years to fund this project: One

Matching funds from the State of Alaska: 0

Matching funds from local and private entities:

City of Craig: \$500,000

If this project was funded in prior appropriations bills (within the last five years), list each bill and the amount funded:

[Empty box for listing prior appropriations bills]

Amount included in the President's FY09 Budget: 0

Amount included in the State of Alaska FY09 Budget: 0

Check this box if state funding was sought but not provided.

List legislation that authorizes this project:

[Empty box for listing legislation]

Check all that apply:

- A change in the current law is necessary in order to proceed with the project. (If so, attach language and a list of laws that need to be amended)
- Bill or report language is needed. (If so, attach requested language)



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This is the critical project for redeployment of Craig's and the S. Prince of Wales Island economy. The City is redeveloping the abandoned cannery site for other uses to provide full time economy in the face of the closing of the plant and drastic reduction of timber harvest.

Related Appropriations Bill: Trans/Treasury/HUD/EDA

Amount of federal funding requested for FY09: \$750,000

Total funding to complete this project: \$1,750,000

Number of years to fund this project: One

Matching funds from the State of Alaska: 0

Matching funds from local and private entities:

City of Craig: \$500,000

List legislation that authorizes this project:

Craig Recreation Land Prurchase Act. PL-108-325

Check all that apply:

- A change in the current law is necessary in order to proceed with the project. (If so, attach language and a list of laws that need to be amended)
- Bill or report language is needed. (If so, attach requested language)

If this project was funded in prior appropriations bills (within the last five years), list each bill and the amount funded:

\$500,000 in FY 2008 DOI and Environment--State and Private Forestry Acct.

Amount included in the President's FY09 Budget: 0

Amount included in the State of Alaska FY09 Budget: 0

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FISCAL YEAR 2009 PROJECT REQUEST FORM

Project Name: Craig Street Improvements

Project Location: Craig, Alaska - Prince of Wales Island

Project Description (please attach additional pages as required):

The City of Craig maintains approximately 18.5 miles of public roads, much of which is gravel or chip-seal and has become a large maintenance expense and hassle. This project includes completion of utility upgrades and providing new hard surfacing (paving) of about 6.9 miles of existing roads and almost 40,000 square feet of public use parking lots. The city intends to save mobilization costs on the project by using contractors already on Prince of Wales Island in 2008 and 2009. Existing gravel and chip-seal roads are deteriorating. This deterioration has resulted in increased maintenance costs and an inability to keep all roads maintained on a regular basis with existing staff and equipment. Dust generated on gravel roads creates a health issue for area residents. New surfacing will result in less cost and more efficiency for maintenance staff. Health and safety issues will be significantly reduced with new hard surfacing. Improved roads will allow for increased development. The city and the federally recognized tribe in Craig, the Craig Community Association, are partnering to complete this project.

Related Appropriations Bill: Transportation/Treasury or HUD/EDA

Amount of federal funding requested for FY09: \$1 million

Total funding to complete this project: \$2.5 million

Number of years to fund this project: One

Matching funds from the State of Alaska:

Matching funds from local and private entities:

Craig Community Association (federally recognized Tribe): \$400,000.

List legislation that authorizes this project:

[Empty box for listing legislation]

Check all that apply:

- A change in the current law is necessary in order to proceed with the project. (If so, attach language and a list of laws that need to be amended)
- Bill or report language is needed. (If so, attach requested language)

If this project was funded in prior appropriations bills (within the last five years), list each bill and the amount funded:

\$3M in highway bill

Amount included in the President's FY09 Budget: 0

Amount included in the State of Alaska FY09 Budget: 0

Check this box if state funding was sought but not provided.



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FISCAL YEAR 2009 PROJECT REQUEST FORM

Project Name: Water and Wastewater System Improvements

Project Location: Craig, Alaska - Prince of Wales Island

Project Description (please attach additional pages as required):

The City of Craig has used federal, state and local funds for a variety of water and wastewater infrastructure improvement projects. Completed projects include construction of a new 800,000 gallon treated water storage tank, replacement of the East Hamilton Lift Station, upgrades to the municipal water treatment plant, the West Hamilton Lift Station replacement and sewer and water line replacements. The city has received funding from the Village Safe Water (VSW) program as a hub community; but, due to delays in the funding distribution and escalating project costs the funding provided is not enough to complete all of the projects that were approved. Funded and unfunded projects include additional water and sewer line replacements, connecting water line dead ends and increasing capacity of the dam at the municipal water source. The city distributes about 75 million gallons of water and collects and treats 59 million gallons of wastewater annually. The city intends to complete all projects prior to hard surfacing in 2008 and 2009.

related Appropriations Bill: Interior and Environment Appr. Bill

Amount of federal funding requested for FY09: \$250,000

Total funding to complete this project: \$1.2 million

Number of years to fund this project: One

Matching funds from the State of Alaska: \$ 973,000

Matching funds from local and private entities:

[Handwritten scribble]

If this project was funded in prior appropriations bills (within the last five years), list each bill and the amount funded:

\$250K in 06

Amount included in the President's FY09 Budget: 0

Amount included in the State of Alaska FY09 Budget: 0, in prior budgets

Check this box if state funding was sought but not provided.

List legislation that authorizes this project:

Gen.EPA Wastewater Infrastructure Authority
Prior DOI and Environment Appropriations bills

Check all that apply:

- A change in the current law is necessary in order to proceed with the project. (If so, attach language and a list of laws that need to be amended)
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FISCAL YEAR 2009 PROJECT REQUEST FORM

Project Name: Fish Processing and Community Cold Storage Plant

Project Location: Craig, Alaska - Prince of Wales Island

Project Description (please attach additional pages as required):

The City of Craig is working on the construction of a new public cold storage and seafood processing facility. This facility will increase the capacity for buying, processing and marketing value added seafood products on Prince of Wales Island. Federal, state and local funds will complete this project. Currently the city has secured a total of \$2.3 million in state and federal funding and has dedicated \$560,000 of upland and tideland to the project. The city has completed feasibility studies with funding from the USDA Forest Service. The city has selected an operator and plans to begin construction in 2008. Commercial fishing has long been a mainstay of the economy in Craig; however there is very little processing or cold storage available in Craig and most seafood products that are harvested in the area are processed outside of Craig. This significantly reduces the economic benefit of the resource to the community. There is almost no cold storage capacity available which to store bait, self-market seafood product or encourage local processing. This project will allow regional fishermen to remain competitive and increase the ex-vessel value of the harvested resource and will create up to 200 new jobs.

Related Appropriations Bill: Trans/Treasury/HUD--EDAacct.

Amount of federal funding requested for FY09: \$500,000

Total funding to complete this project: \$10 million

Number of years to fund this project: Two

Matching funds from the State of Alaska: \$300,000

Matching funds from local and private entities:
Approximately \$6 million

If this project was funded in prior appropriations bills (within the last five years), list each bill and the amount funded:

Amount included in the President's FY09 Budget: _____

Amount included in the State of Alaska FY09 Budget: _____

Check this box if state funding was sought but not provided.

List legislation that authorizes this project:

Numerous projects in prior HUD/EDA appropriations bills.

Check all that apply:

- A change in the current law is necessary in order to proceed with the project. (If so, attach language and a list of laws that need to be amended)
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Submission Date: 2/17/08

Priority: 3 of 5



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FISCAL YEAR 2009 PROJECT REQUEST FORM

Project Name: Community Quota Entity Individual Fishing Quota Purchase

Project Location: Craig, Alaska - Prince of Wales Island

Project Description (please attach additional pages as required):

The Community Quota Entity (CQE) Program allows eligible communities to purchase quota share of halibut and black cod and lease the resulting individual fishing quota (IFQ) to resident fishermen. This program was approved by the North Pacific Management Council and is operated through the National Marine Fisheries Service (NMFS). The purpose of this program is to allow local communities to have some control over fishing quota that is slowly migrating to larger communities as fishermen move, retire or sell quota. In order to meet NMFS regulations the City of Craig formed and designated the Prince of Wales Island Community Holding Corporation (POWICH) to represent the city in the program. The City of Craig sees this program as a direct economic development program for the community. This project will provide funding for the purchase of halibut quota shares. The city would like to be able to purchase IFQ for the 2008 or 2009 fishing season.

Related Appropriations Bill: _____

Amount of federal funding requested for FY09: \$200,000

Total funding to complete this project: \$350,000

Number of years to fund this project: Two

Matching funds from the State of Alaska: \$135,000 (Pending)

Matching funds from local and private entities:
\$15,000 from the City of Craig

List legislation that authorizes this project:

Check all that apply:

- A change in the current law is necessary in order to proceed with the project. (If so, attach language and a list of laws that need to be amended)
- Bill or report language is needed. (If so, attach requested language)

If this project was funded in prior appropriations bills (within the last five years), list each bill and the amount funded:

Amount included in the President's FY09 Budget: _____

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Total funding to complete this project: \$10 million

Number of years to fund this project: Two

Matching funds from the State of Alaska: \$300,000

Matching funds from local and private entities:

Approximately \$6 million

If this project was funded in prior appropriations bills (within the last five years), list each bill and the amount funded:

[Empty box for listing prior appropriations bills]

Amount included in the President's FY09 Budget:

Amount included in the State of Alaska FY09 Budget:

Check this box if state funding was sought but not provided.

List legislation that authorizes this project:

Numerous projects in prior HUD/EDA appropriations bills.

Check all that apply:

- A change in the current law is necessary in order to proceed with the project. (If so, attach language and a list of laws that need to be amended)
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The City of Craig and the Community Quota Entity (CQE) Program

- In 1995 the Individual Fishing Quota (IFQ) system replaced the short derby style halibut fishery. At that time quota shares were distributed based on individual's participation in key years leading up to 1995. This change made the halibut fishing season longer; increased fishing safety; increased the value of the fishery; and increased controlled management of the biomass.
 - IFQs are a marketable item and may be transferred, bought and sold between fishermen.
- Communities could not hold quota shares under the initial program. In 2004, final rules for community participation in the CQE Program were published in the Federal Register
 - 50 CFR Part 679 controls the program and states that communities must have a population of less than 1,500; have direct saltwater access; lack direct road access to communities with a population greater than 1,500 persons; have historic participation in the halibut and sablefish fisheries; and be specifically designated on a list adopted by the North Pacific Fishery Management Council in order to participate in the program.
- This program gives 42 communities in Alaska the opportunity to purchase halibut and black cod quota shares and lease the resulting IFQ to local resident fishermen
 - Pounds of fishable IFQ are generated from the units of held quota share each year. Once quota share is purchased it will generate IFQ in perpetuity
 - This IFQ may be broken into smaller pieces and leased to a number of fishermen each year
 - The amount of IFQ generated by the quota share changes each year based on the total allowable catch limits set by the North Pacific Fisheries Management Council and the International Pacific Halibut Commission
- Between the initial IFQ program and the beginning of the CQE program the City of Craig saw a net loss of 14% of halibut quota and 36% of black cod quota in the community due to local fishermen selling quota to fishermen in other communities or moving out of Craig.
- In December of 2004 the non-profit Prince of Wales Island Community Holding Corporation (POWICHC) became the first qualified Community Quota Entity in Alaska
 - This gave POWICHC the ability to represent Craig and to purchase and hold halibut and black cod quota shares for the purpose of leasing to local fishermen
 - Since that time the city and POWIHC have not been able to secure funding to purchase quota
- A survey and financial study shows that the corporation cannot carry debt overhead that exceeds 50% of the total value of the held quota shares, this means that a significant amount of any initial purchase has to be debt free
- Any approved grant funds will be combined with loan funds and funds committed by the city to build a purchase package for halibut quota.
- Participation in the CQE program will increase the amount of halibut fished locally, promote economic opportunities for local fishermen and will allow new and under participating fishermen to fish in the halibut fishery.



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GULF OF ALASKA COMMUNITY QUOTA PROGRAM: STATUS AND ISSUES

**Dr. Steve J. Langdon and Emilie Springer
Institute of Social and Economic Research,
University of Alaska Anchorage**

**Alaska's Fishing Communities – Harvesting the Future
Conference Presentation
September 21, 2006**

Anchorage, Alaska

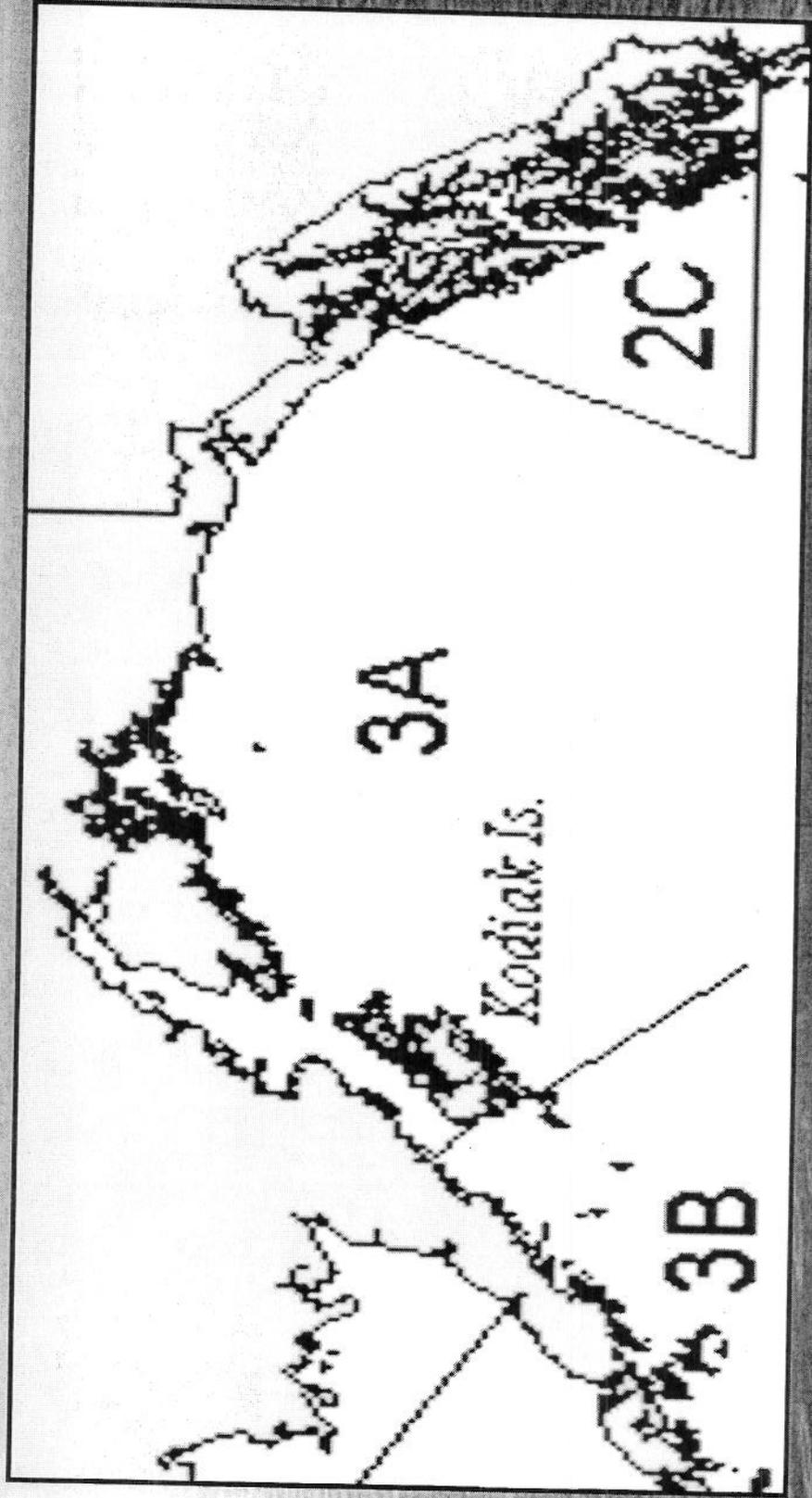
**(The research reported here is funded through the Understanding Alaska's Choices Fund –
a final report will be available in November, 2006)**

Program Background and History

PROGRAM INTENT

- To make it possible for small, fisheries dependent communities in the Gulf of Alaska to purchase and fish halibut and sablefish fisheries quota and assist their economies due to loss of IFQs.
- Proposed by the Gulf of Alaska Coastal Community Coalition in 2000
- Authorized by the North Pacific Fishery Management Council in 2002
- Regulations issued by National Marine Fisheries Service in 2004
- State legislature authorized loan program through SB 387

**IPHC Regulatory Areas in which
CFP communities are located**



ELIGIBLE COMMUNITIES

2B

Angoon
Coffman Cove
Craig
Edna Bay
Elfin Cove
Gustavus
Hollis
Hoonah
Hydaburg
Kake
Kasaan
Klawock

Metlakatla
Meyers Chuck
Pelican
Point Baker
Port Alexander
Port Protection
Tenakee Springs
Thorne Bay
Whale Pass

3A

Akhiok
Chenega Bay
Halibut Cove
Karluk
Larsen Bay
Nanwalek
Old Harbor
Port Graham
Port Lions
Seldovia
Tatitlek
Tyonek
Yakutat

3B

Chignik
Chignik Lagoon
Chignik Lake
King Cove
Perryville
Sand Point

ISER RESEARCH ON CFP

- * To determine the status of the program in various communities
- * To identify issues with the program
- * Through questionnaire interviews with key persons in each community and with other organizations (GOACCC, CRRC, SEITC)
- * Through interviews with State and Federal officials involved in the CFP program
- * Conducted by Dr. Steve J. Langdon and Emilie Springer
- * Initiated in June 2006 with ISER "Understanding Alaska's Communities Fund" monies

ISER RESEARCH FOCUS

- * Topics covered in questionnaire
- * Awareness of and involvement with program
- * Nature of CQE organization
- * Funding/financing availability for program
- * Planning for catching and processing of quota
- * Interest in program in the communities
- * Potential economic significance of program
- * Issues associated with program implementation
- * Suggestions for the program

PROGRAM STATUS

- * All but one of the communities expressed awareness of the program; several had limited knowledge or only recent knowledge.
- * Over 75% of the communities have considered the program.
- * Approximately half of the communities have spent substantial amounts of time and money looking into the program.
- * A few communities are not interested for various reasons.
- * Nine communities/organizations have been NMFS certified to purchase quota
- * CRRC, GOACC and SEITC have made substantial efforts to find a way to make the program work

BOTTOM LINE: NO HALIBUT OR SABLEFISH QUOTA HAS YET TO BE FISHED BY ANY CQE!

PROGRAM ISSUES

- * **No funds available for direct purchase**
- * **Loan terms are prohibitive:
Too much match required
Term for repayment is too short
Interest rate too high**
- * **Price of quota share is too high to "pencil out"**
- * **Little quota share available to buy**
- * **Treated as business rather than community development**
- * **Limiting regulatory provisions – blocs, skiffs, etc**

PROGRAM SUGGESTIONS

- * **Add additional quota and make direct allocation to CQEs**
- * **Provide \$50,000 start-up funding based on plan**
- * **Provide grants, not loans**
- * **Reduce match required**
- * **Provide grace period of 5-7 years for repayment**
- * **Award quota like Bering Sea CDQ program**
- * **Create rural equalization program**
- * **Apprentice program needed as a way to get quota – free up quota to allow entry for apprentices**
- * **Collect small 500 lb unused blocs and assign them to CQP**

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THEMES FROM RESPONDENT COMMENTS

1. NEED FOR EARNINGS OPPORTUNITIES

"We need a method for guys to make money and it's really important to get guys fishing opportunities. The cost is stopping us; the cost is extremely frustrating."

Jack Wick, Larsen Bay

"We need this program because we have no form of employment! This would be a great opportunity to get other people in our community and keep our young people."

Pete Kompkoff, Chenega Bay

THEMES FROM RESPONDENT COMMENTS

2. Need for entry opportunities in fisheries, especially for young people

"Our allocation program provides half the quota for new, younger entrants. It is an extremely important element of the program in our view."

Brian Templin, Craig

"It would be of interest to young people who haven't thought of commercial fishing. They would start to look at it as a viable job opportunity. Then, if they like it, they would look into getting their own boat."

Melanie Green, Nanwalek

THEMES FROM RESPONDENT COMMENTS

3. NEED FOR PROGRAM CHANGE TO MEET OBJECTIVES

"The concept is beautiful but the mechanics are not workable. The program would have to be completely changed in order for it to work."

Herb Wright, Point Baker

"As it sits now, it is set to fail. The price of IFQ is so great that it is virtually impossible to make money."

Bill Wilson, Metlakatla

THEMES FROM RESPONDENT COMMENTS

4. FRUSTRATION AND ALIENATION

"[NPFMC council] know the dilemma and they have to do something about it. They need to make it work. But my opinion is that everything is planned to fail for us."

Jack Muller, Ouzinkie

"People who grew up in the coast communities had salmon, crab, halibut, whatever available to them and should still have it available. It is nor right that we have to buy into this. It is God given for the people who live here."

Ivan Lukin, Port Lions

Some Observations

- * Opportunities for entry participation in fisheries are virtually nonexistent and they are the most available opportunities in villages.
- * There are strong small-scale fisheries capabilities in the villages due to deep subsistence heritage of marine resource characteristic of most of them.
- * The traditional pattern is for broad participation by many.
- * The program was authorized in order to meet National Standard 8 – “take into account the importance of fishery resources to fishing communities in order to (A) provide for the sustained participation of such communities, and (B) to the extent practicable, minimize adverse economic impacts on such communities.”
- * The evidence suggests strongly that the Community Quota Program has not fulfilled National Standard 8 and is in need of major modification to accomplish these critical objectives.

Acknowledgments

We would like to thank all of the respondents who took time to answer our questions, share information, and provide their perspectives.

We would like to thank the conference organizers and sponsors for making discussion of these issues possible.

We would also like to thank Fran Ulmer, ISER Director, for authorizing this research.

We look forward to talking with others in the near future to learn more about this important program, its operation and future.